

Opioid Settlement Funds Overview



**New Cities & Counties
Receiving Initial
Payments in CY 2025**

October 2025 Update

ITEMS TO DISCUSS

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BACKGROUND SECTION

NATIONAL OPIOID SETTLEMENTS

BRIEF BACKGROUND

The opioid epidemic has taken an enormous toll on individuals and communities across the nation. More than 25,400 Missourians have lost their lives due to an overdose during the past 20 years.

Every state in the United States, including Missouri, sued one or more companies that allegedly contributed to the opioid crisis. Many counties, municipalities, and other political subdivisions also sued. A bipartisan committee of state attorneys general has negotiated, and continues to negotiate, national settlements. These settlements only bind political subdivisions that agree to join, and the more subdivisions that join, the more money the state as a whole receives. Missouri and its subdivisions could receive more than \$950 million over 20 years if full settlement participation is achieved. This funding will provide the state with desperately needed resources for opioid abatement and treatment.

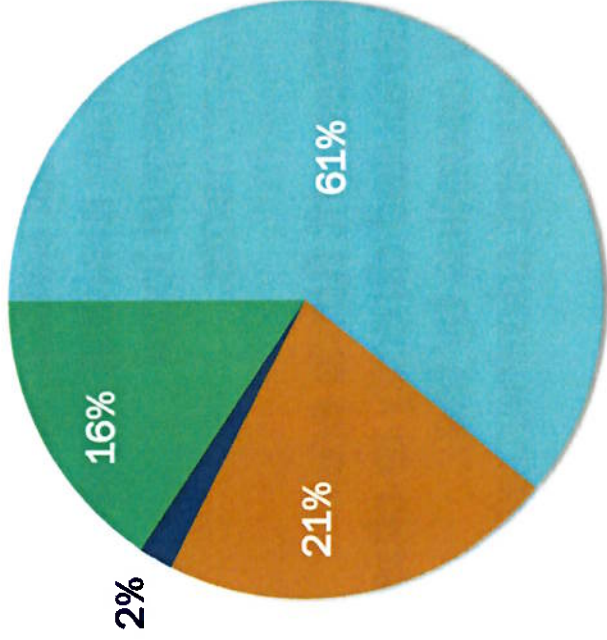
As of October 2025, settlements continue to be negotiated and finalized by the state and its political subdivisions.

Fighting Addiction, Saving Lives

OPIOID STATISTICS

Calendar Year 2024

910 MO Resident Opioid Overdose Deaths



■ Opioids
■ Heroin
■ Non-Opioid Stimulants
■ Other Drugs

- ❑ 25,486 Missourians have died of a drug overdose over the past 20 years.
- ❑ Drug overdoses are the #1 leading cause of death among adults ages 18-44 in Missouri.
- ❑ More than 60% of overdose deaths involve opioids.
- ❑ 4 Missourians die every day of an overdose. 1,450 died in 2024.

[DHSS Drug Overdose Dashboard](#)



Health.Mo.Gov

STATE & LOCAL PARTICIPATION SUMMARY

- ☐ 11 national settlements have paid or are currently making payments to the State of Missouri.
- ☐ Payments are deposited directly into the state's Opioid Addiction Treatment and Recovery Fund.
- ☐ First payment was deposited in April 2021.
- ☐ 8 national settlements are currently making payments to Missouri local governments.
- ☐ Settlement funds are distributed directly to cities and counties by the settlement administrator.
- ☐ First payments were made in December 2022.

SUMMARY OF NATIONAL SETTLEMENTS

Maximum Missouri amounts listed as of October 1, 2025. Information is subject to change, as all settlements are not final.

State & Local Totals		Settlements/Companies		Payment Length	Final Year
\$370 million	DISTRIBUTORS	   		18 years	through 2038
\$84 million	JANSSEN			10 years	through 2031
\$101 million	WALGREENS			15 years	through 2037
\$92 million	CVS			10 years	through 2032
\$52 million	WALMART			5 years	through 2028
\$70 million plus \$29 million	TEVA			13 years Product Value	through 2035
\$42 million	ALLERGAN			7 years	through 2029
\$11.7 million (state) \$3.4 million (locals)	MCKINSEY			5 years 1 time	through 2025
\$6.9 million (state)	PUBLICIS HEALTH			1 time	2024
\$6.6 million (state)	ENDO			1 time	2024
\$5.9 million (state) \$1 million (locals)	MALLINCKRODT			2 years 1 time	2023 & 2025 TBD
\$25 million (estimate)	KROGER			11 years	through 2034
\$91 million (estimate) TBD	PURDUE DIRECT PURDUE BANKRUPTCY			15 years TBD	TBD TBD
\$14 million (estimate)	SMALL MANUFACTURERS	    		10 years	TBD

PURPOSE OF SETTLEMENT FUNDS

Fighting Addiction, Saving Lives

Road to Recovery



It is the intent of the Settlement Agreements that payments be used for Opioid Remediation, as defined in the Settlement Agreements.

Funds are intended to save lives and help individuals experiencing (or at risk of developing) opioid use disorder, so the individuals can access the services needed to start a life of recovery in the community. Funds can also support families and communities to assist these individuals.

OPIOID REMEDIATION (as defined by the settlements) - the care, treatment, and other programs and expenditures designed to:

1. Address the misuse and abuse of opioid products;
2. Treat or mitigate opioid use or related disorders; or
3. Mitigate other alleged effects of, including on those injured as a result of, the opioid epidemic.

MISSOURI'S COORDINATED REPORTING



100%
Participation
2024 & 2025

In 2023, DMH worked with the Attorney General's Office (AGO), the Missouri Association of Counties (MAC), and the Missouri Municipal League (MML) to develop a coordinated reporting mechanism that meets state MOU and national settlement requirements.

Coordinated reporting is a long-term project. For as long as settlement payments are distributed and/or expended, reports will be required.

DMH will continue to coordinate the reporting effort, which could continue beyond 2040.

SETTLEMENT OVERVIEW SECTION

Payments began in
2022-2023
(ongoing)

Distributors

Janssen

Payments began in 2024
(ongoing)

Allergan

CVS

Teva

Walgreens

Walmart

Single payments
made in 2025

McKinsey

SETTLEMENTS CURRENTLY PAYING MISSOURI SUBDIVISIONS

STATUS OF PENDING NATIONAL SETTLEMENTS

Kroger

- ☐ Recently finalized.
- ☐ Payment distributions are expected to begin in late 2025 or early 2026.

Mallinckrodt

- ☐ \$1 million for subdivisions only.
- ☐ Settlement Administrator is awaiting agreement for mechanism to distribute funds.
- ☐ Approximately 90 participating counties and cities.

Other

- Additional cases are still pending. The following are still being finalized:
- ☐ Purdue Direct
 - ☐ Purdue Bankruptcy
 - ☐ Small Manufacturers

LOCAL GOVERNMENT RECIPIENTS

- ❑ **159 local governments received payments from one or more settlements in CY 2024.**
- ❑ **In 2025, 169 local governments have received payments (*as of October 1*).**
- ❑ **The numbers vary each year.**
- ❑ **171 local governments have received payments since 2022.**

104 Counties

64 Cities

**3 Political
Subdivisions**

RECEIPT AND EXPENDITURE OF SETTLEMENT FUNDS

Funds do not have to be expended in the same year/fiscal year received.

Funds will be paid by multiple settlements at various points during the year.

There is no time limit on the expenditure of funds after funds are paid to the State or local governments.

Spending

Deadlines

Since reporting will be required until all funds are expended, OSF should be tracked separately.

Long-term Tracking

LOCAL GOVERNMENT SETTLEMENT PAYMENTS (TO DATE)



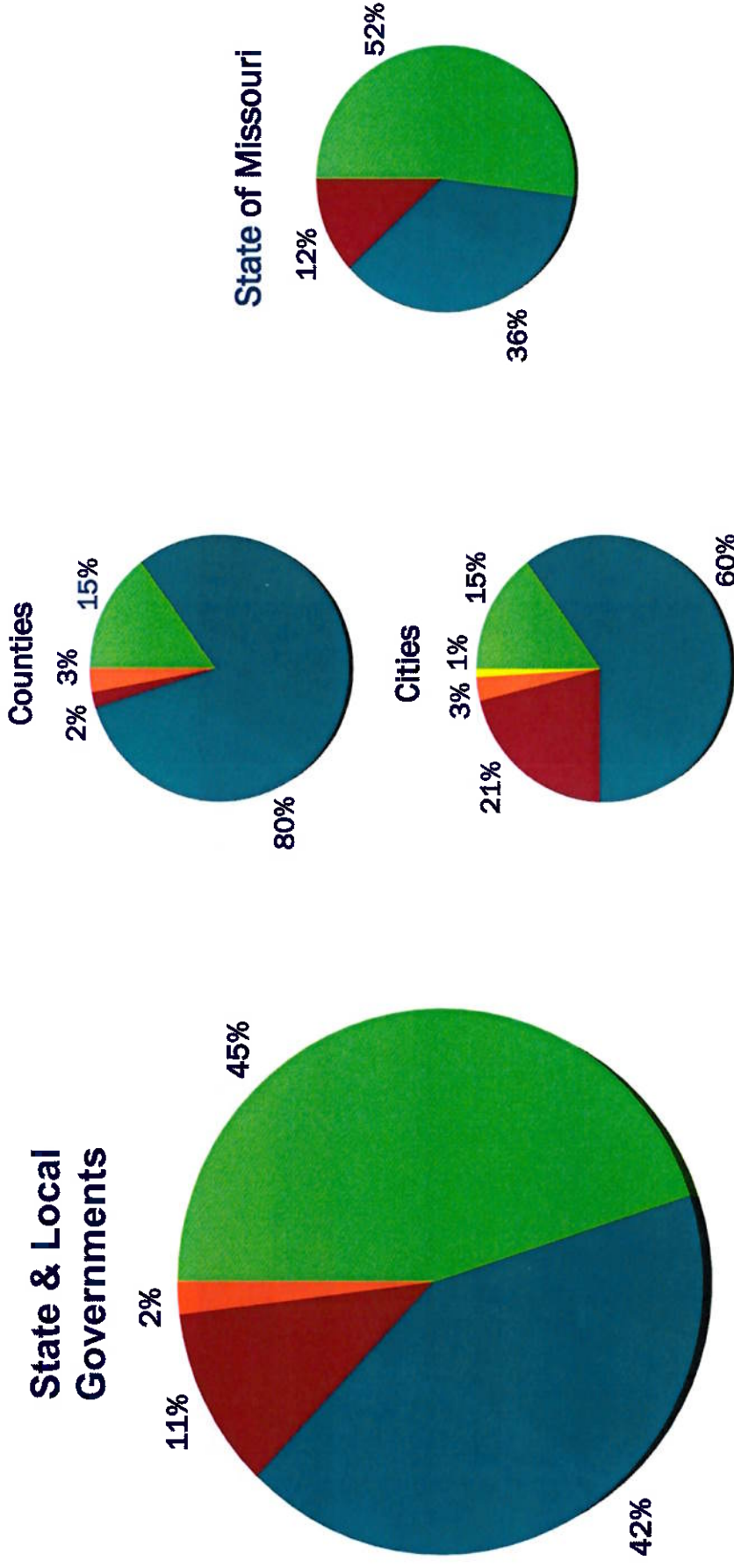
Year	Counties Total Distributed*	Cities Total Distributed*
CY 2023	\$20,162,479	\$7,880,362
CY 2024	\$42,022,618	\$10,936,233
CY 2025 <i>(as of Oct. 1)</i>	\$19,895,657	\$7,168,117
TOTAL	\$82,080,754	\$25,984,712

**Rounded to the nearest dollar.*



WHERE ARE OPIOID SETTLEMENT FUNDS GOING?

CALENDAR YEAR 2023 AND 2024 EXPENDITURES



EXAMPLES OF MISSOURI LOCAL GOVERNMENT OSF USES

**Housing
Support**

**Support of
Local
Treatment
Programs**

**Recovery
Treatment
Beds**

**Mentoring Sessions
for Individuals In
Recovery**

**Medication Assisted
Treatment for
Individuals In Jail**

**Narcan-Naloxone
Purchase**

**Counseling
Services**

**Support for
Substance Use
Disorder-Affected
Families**

**Treatment Court
Programs**

SETTLEMENT TERMS SECTION

REQUIRED BY MISSOURI'S MOU

Signed by the State and all participating local governments (*ongoing settlements*).

Recipients to provide the MO General Assembly a report detailing funds received, how funds were spent, and whether each expenditure fits within an approved use. (*Section F, #42*)

Recipients must verify settlement funds are being utilized in a manner consistent with the Approved Uses. (*Section F, #41*)

Any political subdivision that cannot use its settlement funds for Approved Uses as required by the MOU may remit their allocated share to the State to be deposited in the Opioid Addiction Treatment and Recovery Fund. (*Section C, #29*)

REQUIRED BY SETTLEMENT AGREEMENTS

All agreements outline the list of allowable uses.

Exhibit E provides a non-exhaustive list of expenditures that qualify as Opioid Remediation.

Reminders are sent with each payment reiterating the intended use of 100% of funds on Opioid Remediation (*ongoing settlements*).

Reminders include references to the possibility of penalties for noncompliance (*ongoing settlements*).

WHAT IF FUNDS ARE NOT SPENT ON ALLOWABLE USES?

Agreements are not clear on the actual consequences of non-remediation use. It is too early in the payout process to have examples of enforcement actions for noncompliance. However, there could be actions taken in the future:

Court
Action

Penalties

Future
Payments
Jeopardized

Missouri
Settlement
Voided

Repayment
of Funds
Spent on
Non-
Allowable
Uses

If state and local governments do not want to risk paying back non-allowable uses in the future, make sure all payments are spent on allowable uses.

POTENTIAL CONSEQUENCES

Possible Consequences

Based on the language in the agreements, the consequence of excessive non-remediation uses could potentially include any recourse available to a non-breaching party under applicable law.

The defendants (opioid manufacturers, distributors, pharmacies) in the opioid settlements might, for example, take the position that the state/locality breach of use restrictions excuses the defendants' own future performance under the agreement.

The defendants might refuse to make future payments or sue Missouri to void the settlement.

One potential remedy, the court might order the state/locality to pay back settlement funds spent on non-remediation uses that exceeded the allowable percentages.

Alternatively, a defendant might file a motion to enforce the settlement against the state/locality.

ALLOWABLE USE SECTION

Allowable Use List

Source – Exhibit E, Schedule B, National Settlement Agreements

Opioid Settlement Allowable Uses & Reporting Codes

Full list at the above link (12 pages, starting on page 2)

Summary

TREATMENT

- Treat Opioid Use Disorder (14 allowable use areas)
- Support people in treatment & recovery (15 allowable use areas)
- Connect people with the help they need (16 allowable use areas)
- Address the needs of criminal justice-involved persons (7 allowable use areas)
- Address the needs of pregnant or parenting women and their families, including babies with Neonatal Abstinence Syndrome (10 allowable use areas)

PREVENTION

- Prevent overdose deaths and increase access to harm reduction services (13 allowable use areas)
- Prevent over-prescribing and ensure appropriate prescribing/dispensing of opioids (8 allowable use areas)
- Prevent misuse of opioids (12 allowable use areas)

OTHER OPIOID ABATEMENT STRATEGIES

- First Responders (2 allowable use areas)
- Leadership, planning and coordination (4 allowable use areas)
- Training (2 allowable use areas)
- Research (9 allowable use areas)

MORE ON ALLOWABLE USES STATE FUNDS

Missouri State Law

“Under no circumstances shall settlement moneys be utilized to fund other services, programs, or expenses not reasonably related to opioid addiction treatment and prevention.”

196.1050. Opioid addiction treatment, any opioid-related settlement moneys to be used for — fund established. — 1. The proceeds of any monetary settlement or portion of a global settlement between the attorney general of the state and any drug manufacturers, distributors, pharmacies, or combination thereof to resolve an opioid-related cause of action against such drug manufacturers, distributors, pharmacies, or combination thereof in a state or federal court shall only be utilized to pay for opioid addiction treatment and prevention services and health care and law enforcement costs related to opioid addiction treatment and prevention. Under no circumstances shall such settlement moneys be utilized to fund other services, programs, or expenses not reasonably related to opioid addiction treatment and prevention. 

2. (1) There is hereby established in the state treasury the “Opioid Addiction Treatment and Recovery Fund”, which shall consist of the proceeds of any settlement described in subsection 1 of this section, as well as any funds appropriated by the general assembly, or gifts, grants, donations, or bequests. The state treasurer shall be custodian of the fund. In accordance with sections 30.170 and 30.180, the state treasurer may approve disbursements. The fund shall be a dedicated fund and money in the fund shall be used by the department of mental health, the department of health and senior services, the department of social services, the department of public safety, the department of corrections, and the judiciary for the purposes set forth in subsection 1 of this section.

(2) Notwithstanding the provisions of section 33.080 to the contrary, any moneys remaining in the fund at the end of the biennium shall not revert to the credit of the general revenue fund.

(3) The state treasurer shall invest moneys in the fund in the same manner as other funds are invested. Any interest and moneys earned on such investments shall be credited to the fund.

(L. 2020 H.B. 1682, A.L. 2022 H.B. 2162, A.L. 2023 H.B. 402 merged with S.B. 45 & 90 merged with S.B. 106)

REPORTING NON-ALLOWABLE EXPENDITURES

In Accordance with Settlement Requirements

For the 7 ongoing
national settlements

OSF not spent on an allowable use need to be
separately reported to the settlement administrator

Expenditures Coded Category 4 (Other Uses) that
are not related to opioid abatement

Deadline - within 90 days of the following six-month
periods:
January 1 – June 30
July 1 – December 31

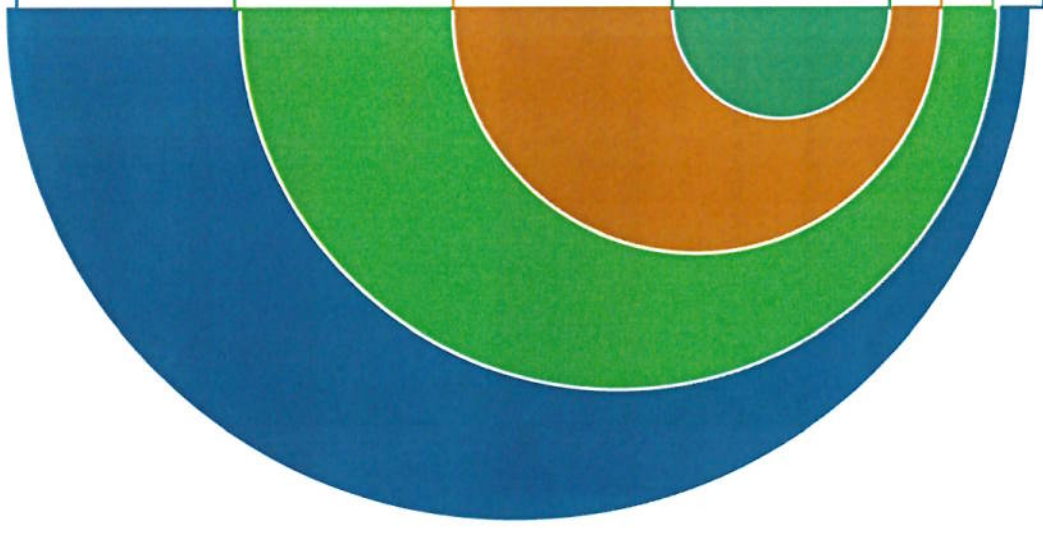
LEGAL CONSULTATION ON ALLOWABLE USES

Local governments may
wish to consult with an
attorney.

Neither DMH nor the
Attorney General's Office
can provide legal advice
about whether the
settlement fund
expenditures were made
on a non-allowable use.

COORDINATED REPORTING SECTION

ANNUAL REPORTING



TO <i>(as required)</i>	• MO General Assembly • Settlement Administrators • State Website
WHEN	• Annually • Submission deadline Jan. 31st • Reports available on March 1st
HOW	• Uniform reporting form provided by DMH • DMH submits annual report to the MO General Assembly • State website
TIMEFRAME	• Calendar Year • Revenues and Expenditures for each Jan. 1 – Dec. 31 period

PUBLIC OPIOID SETTLEMENT FUND WEBSITE

Annual Reports and Data
Available March 1 each year

The Department of Mental Health has developed a website dedicated to reporting and tracking opioid settlement funds distributed to the State of Missouri and its political subdivisions.

<https://mooploldsettlements.dmh.mo.gov>

Missouri Department of Mental Health
Missouri Opioid Settlements

Home Settlement Information Enter Settlement Data Resources for Reporting Entities General Resources Reports Contact Us Maintenance

Welcome to the State of Missouri's Opioid Settlement Reporting Website

Welcome to the State of Missouri's Opioid Settlement Reporting Website. Portions of the site are still under construction. Additional links and information continue to be added to the site.

Annual reports for the prior calendar year will be available on this site each year on March 1. Reporting data will be available by March 31. To view the Annual Report to the Missouri General Assembly see the Settlement Information tab or [click here](#).

The coordinated reporting is a long-term project. There are multiple settlements with varying payment periods ranging five to 18 years in length. Currently, the last payment for the Distributors' settlement is scheduled to be in 2038. As long as the State of Missouri and its local governments are receiving payments, the Department of Mental Health will continue to coordinate reporting through this website. Reporting could continue beyond 2038 depending on:

- If settlements are still making payments; and
- The year all settlement funds have been expended by the State of Missouri and local governments

Local Government Reporting

The reporting section of the website will be open to local governments each October 1 through January 31 of the following year. To report your locality/state agency data, [please go here](#) or select the Enter Settlement Data tab at the top. Use the Contact Us tab to e-mail us any issues or questions that arise.

REQUIRED REPORTING INFORMATION

Funds Received

Funds Spent

Grantee

Recipient Date

Description of Program/
Initiative Funded

Allowable Use Category

REPORTING WEBSITE AVAILABILITY

REPORTING YEAR	WEBSITE OPENS	WEBSITE CLOSES	REPORT AVAILABLE/SUBMITTED
2025	October 1, 2025	January 31, 2026 11:59 PM	March 2, 2026
Future Years	October 1	January 31, 11:59 PM	March 1

Website Link:
[MoOpioidSettlements](#)

EXPENDITURE REPORTING CATEGORIES/CODES

ALLOWABLE USE LIST	ALLOWABLE USE CATEGORY	REPORTING CODE
PART 1 - TREATMENT		
A	Treat Opioid Use Disorder (OUD)	1-A
B	Support people in Treatment and Recovery	1-B
C	Connections to Care (connect people who need help to the appropriate services)	1-C
D	Address the needs of criminal justice-involved persons	1-D
E	Address the needs of pregnant or parenting women and their families, including babies with NAS	1-E
PART 2 - PREVENTION		
F	Prevent over-prescribing of opioids and ensure appropriate prescribing & dispensing of opioids	2-F
G	Prevent misuse of opioids	2-G
H	Harm Reduction (prevent OD deaths and other harms)	2-H
PART 3 - OTHER OPIOID ABATEMENT STRATEGIES		
I	First Responders	3-I
J	Leadership, Planning, and Coordination	3-J
K	Training	3-K
L	Research	3-L
Source for above - Exhibit E, Schedule B, Approved Uses for opioid remediation (Settlement final agreement documents)		
PART 4 - OTHER USES		
	Administrative costs related to settlement distribution	4-M
	Attorney's fees	4-N
	Other use not included above	4-O
PART 5 - NONE		
	No expenditures from Opioid Settlement funds this CY	5-P
PART 6 - PAYMENT TO STATE		
	Received Opioid Settlement funds	5-Q
Amount of payment sent to the State of MO this CY		

Note - any use of funds for non-approved purposes are subject to separate reporting requirements directly to the settlement administrator.

REPORTING QUESTIONS

If you have reporting questions, [email](#)

[Lori Strong-Goeke](#)

Opioid Settlement Reporting Coordinator
Department of Mental Health

[573-751-8547](#)

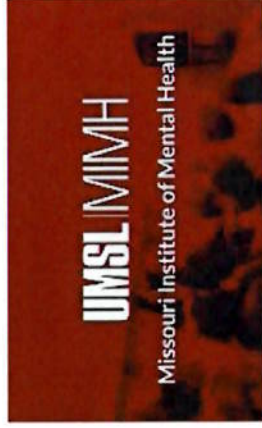


Missouri Department of
MENTAL HEALTH

RESOURCES SECTION

COORDINATED NALOXONE DISTRIBUTION

The Missouri Department of Mental Health has partnered with the Missouri Institute of Mental Health (located at the University of Missouri – St. Louis) to provide increased access to overdose prevention services such as education and naloxone distribution.



<https://getmonaloxone.com/>
<https://nomodeaths.org/>

1. Request Naloxone
2. Connect to treatment resources
3. Find support services in your area



FUNDING PARTNERSHIPS



42-page document created for local governments is available on the OSF Reporting Website (Resources tab)

LOCAL RESOURCE GUIDE

MISSOURI OPIOID SETTLEMENT FUNDS REPORTING & ALLOWABLE USES

The guide contains contact information for behavioral health providers:

- ✓ Treatment Services
- ✓ Recovery Support
- ✓ Prevention

COUNTIES
CITIES
OTHER POLITICAL SUBDIVISIONS

CONTACTS



Missouri Department of
MENTAL HEALTH



**Missouri
Attorney General's
Office**

Jeremiah Morgan
Deputy Attorney General - Civil

Rebecca Pinto
Assistant Attorney General

**Missouri
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Jeanette Simmons, PsyD.
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Laura Holloway
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